

Message Text

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ACTION ACDA-12

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NSCE-00 SSO-00 USIE-00 INRE-00 SOE-02 AF-10

ARA-14 EA-12 EUR-12 PM-05 H-02 INR-10 IO-14 L-03

NASA-02 NEA-10 OIC-02 SP-02 PA-02 DOE-15 CEQ-01

OES-07 SS-15 NRC-07 /160 W

-----073355 211756Z /43

O 211726Z MAR 78

FM USMISSION GENEVA

TO SECSTATE WASHDC IMMEDIATE 7463

INFO AMEMBASSY BONN

AMEMBASSY LONDON

AMEMBASSY MOSCOW

AMEMBASSY NEW DELHI

AMEMBASSY OTTAWA

AMEMBASSY PARIS

AMEMBASSY ROME

AMEMBASSY STOCKHOLM

AMEMBASSY THE HAGUE

AMEMBASSY TOKYO

USMISSION USNATO

USMISSION USUN NEW YORK

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E.O. 11652: N/A

TAGS: PARM, CCD

SUBJECT: CCD: U.S. PLENARY STATEMENT BY AMBASSADOR

WARNKE, MARCH 21, 1978

1. AMBASSADOR PAUL WARNKE, ACDA DIRECTOR, ADDRESSED
THE CONFERENCE OF THE COMMITTEE ON DISARMAMENT, MARCH 21,
1978. TEXT OF STATEMENT FOLLOWS: BEGIN TEXT

MR. CHAIRMAN:

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WHEN I HAD THE PLEASURE OF ADDRESSING THIS COMMITTEE
ON JULY 19, 1977, I GAVE AN APPRAISAL OF THE STATUS OF
ARMS CONTROL NEGOTIATIONS AT THAT TIME. I ALSO INDICATED
THAT I HOPED TO VISIT THE COMMITTEE ON A REGULAR BASIS.
I AM RETURNING TO THE COMMITTEE TODAY TO BRING MY APPRAIS-
AL UP-TO-DATE AND INDICATE HOW WE BELIEVE THIS FORUM CAN
BE USEFUL AS A KEY INSTITUTION FOR THE NEGOTIATION OF

MULTILATERAL ARMS CONTROL AGREEMENTS.

THIS COMMITTEE WAS ADVISED AT ITS LAST MEETING BY AMBASSADOR ASHE OF THE STATE OF THE NEGOTIATIONS ON THE COMPREHENSIVE TEST BAN. AMBASSADOR ASHE READ A CAREFULLY NEGOTIATED TRIPARTITE STATEMENT, ACCEPTABLE TO ALL THREE PARTIES, DESCRIBING THE CURRENT STATUS OF THOSE NEGOTIATIONS. MANY OF YOU, UPON READING IT, MAY THINK IT A LITTLE BIT CAUTIOUS, AND YOU WERE RIGHT; IT WAS. IT HAD TO BE BECAUSE ANY ATTEMPT AT A MORE AMBITIOUS AGREED TRIPARTITE STATEMENT IN A NEGOTIATION THAT IS AT A RELATIVELY CRITICAL STAGE COULD REOPEN OR EXACERBATE QUESTIONS INVOLVED IN THE NEGOTIATION ITSELF AND PREJUDICE THEIR SOLUTION. FOR THE UNITED STATES, HOWEVER, I CAN SAY ONLY ONE THING. WE ARE PRESSING FORWARD IN THE NEGOTIATIONS FOR A COMPREHENSIVE TEST BAN AS STRONGLY AS POSSIBLE. WE BELIEVE OUR NEGOTIATING PARTNERS ARE DOING THE SAME AND WE HOPE SOON TO BE IN A POSITION WHERE THE CCD CAN PLAY AN IMPORTANT ROLE IN ITS CONSIDERATION.

NEGOTIATIONS FOR A COMPREHENSIVE TEST BAN ARE NOT THE DIRECT OFF-SHOOT OF THE NON-PROLIFERATION TREATY. INDEED NEGOTIATIONS FOR A COMPREHENSIVE TEST BAN BEGAN TEN YEARS BEFORE THE NON-PROLIFERATION TREATY WAS SIGNED IN 1968, BUT THE REFERENCES TO A COMPREHENSIVE TEST BAN IN THE PREAMBLE OF THE NON-PROLIFERATION TREATY MAKE IT CLEAR THAT

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THESE NEGOTIATIONS MUST BE SEEN IN LIGHT OF THE TOTAL EFFORT TOWARD THE GOAL OF NON-PROLIFERATION. IT IS IN THIS CONTEXT THAT I WOULD LIKE TO REFER BRIEFLY TO SOME OF THE OTHER STEPS THAT THE UNITED STATES IS TAKING, BASED ON ITS RECOGNITION THAT A COMPREHENSIVE TEST BAN CANNOT IN ITSELF ELIMINATE THE PERILOUS SITUATION CREATED BY THE GROWING AVAILABILITY OF FISSILE MATERIAL AND THE ASSOCIATED OPPORTUNITIES FOR NUCLEAR EXPLOSIVE DEVELOPMENT.

ONE SUCH ACTION IS THE PASSAGE OF THE NUCLEAR NON-PROLIFERATION ACT OF 1978 PRESIDENT CARTER SIGNED INTO LAW ON MARCH 10, 1978. IT IS AN ATTEMPT TO BALANCE CONCERN OVER THE DANGERS OF NUCLEAR PROLIFERATION WITH THE IMPORTANT NEEDS FOR NUCLEAR POWER TO MEET ENERGY DEMANDS THROUGHOUT THE WORLD. IN THIS ATTEMPT IT PROVIDES FOR A SYSTEM OF CONTROLS AND INCENTIVES THAT GIVE THE WORLD TIME TO IMPROVE AND STRENGTHEN MECHANISMS WHICH WILL SAFEGUARD AGAINST MISUSE OF NUCLEAR ENERGY TECHNOLOGY AND IT DOES SO BY EMPHASIZING THE IMPORTANCE OF FUEL CYCLE SAFEGUARDS AS A CONDITION FOR CONTINUED UNITED STATES COOPERATION WITH NON-NUCLEAR WEAPON STATES. IT DOES SO, AMONG OTHER THINGS, BY EXERCISING POSITIVE CONTROL OVER THE LONG-TERM ON RE-

TRANSFER AND REPROCESSING OF MATERIALS PRODUCED THROUGH ANY
TRANSFERRED SENSITIVE NUCLEAR EXPORTS FROM THE UNITED
STATES. AN IMPORTANT INCENTIVE, NOT SPECIFICALLY SPELLED
OUT IN THIS ACT BUT IMPLIED BY ITS ENACTMENT AND BY
UNITED STATES POLICY, IS THE CONTINUED AND RE-EMPHASIZED
COMMITMENT OF THE UNITED STATES TO MAKE EVERY REASONABLE
EFFORT TO ASSURE THAT THE BENEFITS OF NUCLEAR ENERGY ARE
AVAILABLE TO ALL.

YOU ARE AWARE THAT THERE ARE OTHER IMPORTANT ARMS
CONTROL NEGOTIATIONS UNDERWAY HERE IN GENEVA. A GREAT
DEAL OF EFFORT, OF COURSE, HAS GONE INTO THE CURRENT SALT
NEGOTIATIONS WHICH WE HOPE WILL LEAD TO THE SUCCESSFUL

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TO SECSTATE WASHDC IMMEDIATE 7464
INFO AMEMBASSY BONN
AMEMBASSY LONDON
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COMPLETION OF A BALANCED SALT II AGREEMENT AT AN EARLY
DATE.

THE UNITED STATES AND THE SOVIET UNION ARE ALSO WORKING
ON A JOINT INITIATIVE TO PRESENT TO THE CCD WHICH MIGHT

SERVE AS THE BASIS FOR NEGOTIATING A BAN ON CHEMICAL WEAPONS. WHILE CONSIDERABLE PROGRESS HAS BEEN MADE, THERE ARE MAJOR ISSUES WHICH REMAIN TO BE RESOLVED, PARTICULARLY WITH RESPECT TO VERIFICATION. WE ANTICIPATE STEPPING UP THE PACE OF THIS WORK ON A JOINT INITIATIVE LATER THIS MONTH.

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THE UNITED STATES AND THE SOVIET UNION HAVE MADE CONSIDERABLE PROGRESS ON A JOINT INITIATIVE DEALING WITH RADIOLOGICAL WEAPONS, AND WORK ON THIS ISSUE IS CONTINUING.

IT HAS NOT INTERFERED WITH OUR BILATERAL EFFORTS ON HIGHER PRIORITY ISSUES, AND IT NEED NOT DISTRACT THE CCD FROM HIGHER PRIORITY ISSUES EITHER. HOWEVER, THE UNITED STATES BELIEVES THAT IT WOULD BE WORTHWHILE TO CONCLUDE A MULTILATERAL ARMS CONTROL MEASURE PROHIBITING RADIOLOGICAL WEAPONS BEFORE SUCH WEAPONS ARE INTRODUCED INTO THE ARSENALS OF STATES, AND WE BELIEVE THAT THE NEGOTIATION OF SUCH AN ARMS CONTROL AGREEMENT WOULD BE AN APPROPRIATE TASK FOR THE CCD.

FOR MANY YEARS THE ATTENTION OF THE INTERNATIONAL COMMUNITY, AND OF THIS COMMITTEE IN PARTICULAR, HAS BEEN FOCUSED PRIMARILY ON THE DANGER POSED BY NUCLEAR WEAPONS, AS WELL AS OTHER WEAPONS OF MASS DESTRUCTION. IN VIEW OF THE CONSEQUENCES THE USE OF SUCH WEAPONS WOULD HAVE FOR THE FUTURE OF OUR CIVILIZATION, THIS IS UNDERSTANDABLE, INDEED IT'S INEVITABLE. WE MUST NOT LOSE SIGHT OF THE FACT THAT EMPLOYMENT OF SUCH WEAPONS WOULD MOST LIKELY RESULT FROM ESCALATION OF A MILITARY CONFLICT INITIATED WITH CONVENTIONAL WEAPONS.

SO THE CONTINUING BUILD-UP OF CONVENTIONAL FORCES IS FRAUGHT WITH GRAVE DANGER. AS WE LOOK AROUND THE WORLD, WE SEE MANY COUNTRIES ACQUIRING INCREASINGLY SOPHISTICATED WEAPONRY IN QUANTITIES THAT IN MANY INSTANCES EXCEED THEIR LEGITIMATE DEFENSE NEEDS. THIS, OF COURSE, GREATLY INCREASES THE DANGER OF LOCAL CONFLICT WHICH CAN SPREAD UNPREDICTABLY. THE DEVELOPMENTS WE HAVE WITNESSED IN VARIOUS PARTS OF THE WORLD, SOME OF THEM VERY RECENTLY, SHOW

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THE REALITY THAT THIS DANGER IS A VERY REAL ONE.

THE UNITED STATES, AS A MAJOR SUPPLIER OF CONVENTIONAL

ARMS, HAS TAKEN A STRONG INTEREST IN THE PROBLEM OF RESTRAINING THE SUPPLY OF CONVENTIONAL WEAPONS IN THE WORLD. THE RESPONSIBILITY FOR CURBING THE HORIZONTAL SPREAD OF CONVENTIONAL WEAPONS, HOWEVER, CANNOT REST ON THE SUPPLIERS ALONE. IT REQUIRES A CONSCIOUS AND DETERMINED EFFORT ON THE PART OF THE RECIPIENTS AS WELL. WE HEAR MUCH OF THE IMMENSE RESOURCES THAT ARE SQUANDERED BY THE NUCLEAR WEAPONS STATES IN THE STRATEGIC ARMS RACE. IN OUR VIEW, MUCH MORE SHOULD BE SAID AND DONE ABOUT THE MASSIVE DIVERSION OF RESOURCES TO THE ACCUMULATION OF CONVENTIONAL ARMS, RESOURCES WHICH SHOULD BE USED TO PROVIDE A BETTER LIFE FOR THE PEOPLE OF THE WORLD.

THE UNITED STATES BELIEVES THAT IT IS OF THE UTMOST IMPORTANCE THAT EFFORTS NOW BEING MADE IN THE FIELD OF NUCLEAR DISARMAMENT -- EFFORTS WHICH THE UNITED STATES IS DETERMINED TO PURSUE WITH CONTINUED DETERMINATION -- BE PLACED IN THE CONTEXT OF A BROADER DISARMAMENT EFFORT. THE UNITED STATES ALSO BELIEVES THAT THIS COMMITTEE, WITHOUT DETRACTING FROM ITS EFFORTS AIMED AT REDUCING THE DANGER OF NUCLEAR WAR, CAN AND SHOULD ALSO DEVOTE ITS ENERGIES TO SOLVING THE PROBLEM OF CONVENTIONAL ARMS. IT CLEARLY HAS THE EXPERTISE, AND IS SUFFICIENTLY REPRESENTATIVE, TO CONSIDER AND DEVELOP MEASURES THAT WOULD INCREASE STABILITY IN A NUMBER OF REGIONS OF THE WORLD THROUGH REGIONAL ARMS RESTRAINT AND THUS CONTRIBUTE SIGNIFICANTLY TO THE ADVANCEMENT OF ULTIMATE DISARMAMENT OBJECTIVES.

I AM, OF COURSE, AWARE THAT THERE IS IMPATIENCE AMONG MEMBERS OF THIS COMMITTEE THAT IMPORTANT MATTERS ARE BEING DISCUSSED ON A TRILATERAL OR A BILATERAL BASIS AND HAVE NOT

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YET BEEN REFERRED TO THIS COMMITTEE. WE UNDERSTAND THIS CONCERN, BUT WE ALL MUST BEAR IN MIND THAT DURING ITS EXISTENCE THE CCD HAS PRODUCED FIVE ARMS CONTROL TREATIES: THE LIMITED TEST BAN TREATY, THE NON-PROLIFERATION TREATY, THE SEABED ARMS CONTROL TREATY, THE BIOLOGICAL WEAPONS CONVENTION, AND THE ENVIRONMENTAL MODIFICATION CONVENTION. ALL OF THESE TOOK TIME AND REQUIRED EXTENSIVE CONSULTATION BY SOME OF THE PARTIES ON A BILATERAL OR A TRILATERAL BASIS. FOR EXAMPLE, THE NEGOTIATIONS ON A NUCLEAR TEST BAN BEGAN IN 1958, THE LIMITED TEST BAN WAS NOT NEGOTIATED UNTIL 1963, AND A COMPREHENSIVE TEST BAN HAS NOT YET BEEN UNCLASSIFIED

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COMPLETED ALTHOUGH I BELIEVE THE SIGNS ARE PROMISING. A NON-PROLIFERATION ARRANGEMENT HAD BEEN UNDER DISCUSSION SINCE 1962. THE NON-PROLIFERATION TREATY WAS NOT SIGNED UNTIL JULY 1968.

IN ALL OF THESE TREATIES THE ROLE OF THE CCD WAS A SUBSTANTIVE ONE AS IT BROUGHT TO BEAR THE VIEWS OF ITS MEMBERS ON ARMS CONTROL TREATIES IN WHICH THEY HAD A VITAL INTEREST.

I HAVE ONE FINAL WORD ABOUT THE FUTURE OF THE CCD WHICH WE KNOW IS GOING TO BE DISCUSSED AT THE SPECIAL SESSION OF THE UN DEVOTED TO DISARMAMENT, AND I KNOW ALSO YOU HAVE ALREADY HEARD THE VIEWS OF THE UNITED STATES ON THIS SUBJECT, AND I WILL MERELY REITERATE THEM BRIEFLY: AS WE SEE IT THE CCD IS A USEFUL NEGOTIATING FORUM AND SHOULD BE KEPT AS A NEGOTIATING FORUM WITH A SIZE COMMENSURATE WITH ITS TASK. AS TO ITS ORGANIZATION AND PROCEDURES, THE UNITED STATES BELIEVES THAT THE CURRENT ARRANGEMENTS ARE OPERATING EFFECTIVELY, BUT THE UNITED STATES IS FLEXIBLE AND WOULD BE PREPARED TO ACCEPT A CHANGE IN THE CURRENT STRUCTURE IF IT APPEARS THAT A POSITIVE ADVANTAGE WOULD BE GAINED THEREBY.

THANK YOU VERY MUCH MR. CHAIRMAN, I APPRECIATE THE
OPPORTUNITY TO BE WITH YOU HERE TODAY. END TEXT
VANDEN HEUVEL

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Message Attributes

Automatic Decaptioning: X
Capture Date: 01 jan 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: DISARMAMENT, AMBASSADORS, SPEECHES
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Copy: SINGLE
Draft Date: 21 mar 1978
Decaption Date: 01 jan 1960
Decaption Note:
Disposition Action: n/a
Disposition Approved on Date:
Disposition Case Number: n/a
Disposition Comment:
Disposition Date: 01 jan 1960
Disposition Event:
Disposition History: n/a
Disposition Reason:
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From: GENEVA
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Original Classification: UNCLASSIFIED
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Reference: n/a
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Review Action: RELEASED, APPROVED
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Review Event:
Review Exemptions: n/a
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Review Release Date: N/A
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SAS ID: 3259508
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Status: NATIVE
Subject: CCD: U.S. PLENARY STATEMENT BY AMBASSADOR WARNKE, MARCH 21, 1978
TAGS: PARM, CCD, (WARNKE, PAUL)
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vdkgvwkey: odbc://SAS/SAS.dbo.SAS_Docs/5dd860c3-c288-dd11-92da-001cc4696bcc
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